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2	Members Present:	Staff Present:	
3	Dr. Michael Klemens (Chairman)	Abby Conroy, Land Use Administrator (LUA)	
4	Cathy Shyer (Vice Chair)		
5	Martin Whalen (Secretary) joined at 5:37 p.m	Members Absent:	
6	Allen Cockerline (Regular Member)	Debra Allee (Alternate)	
7	Bob Riva (Regular Member) joined at 5:32 p.m.		
8	Dr. Danella Schiffer (Alternate)		
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10	Brief Items and Announcements		
11	<ol> <li>Call to Order/ Establish Quorum</li> </ol>		
12	Chairman Klemens called the meeting to order at	•	
13	alternate present (Chairman Klemens, Vice Chair Shyer, Commissioner Cockerline, and Alternate Schiffer)		
14	a quorum was established for the meeting.		
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16	2. Approval of Agenda		
17	Chairman Klemens proposed the following amendment:		
18	Amendment #1: Addition of Item 13 – Next Steps in Regulatory Rewrites		
19	Motion: To approve the agenda as amended		
20	Made by Cockerline, seconded by Shyer		
21	Vote: 4-0-0		
22	Commissioner Diversioned the moeting at E-22 n	m	
23	Commissioner Riva joined the meeting at 5:32 p.r	II.	
24 25	3. Minutes of December 28, 2021		
26		2021 as presented	
27	<b>Motion:</b> To approve the minutes of December 28, 2021 as presented Made by Shyer, seconded by Cockerline		
28	Vote: 5-0-0		
29	vote. 3 0 0		
30	4. Minutes of December 13, 2021 – Pending		
31	5. Minutes of December 20, 2021 – <i>Pending</i>		
32	6. Minutes of January 18, 2022 – <i>Pending</i>		
33	7. Minutes of January 31, 2022 – <i>Pending</i>		
34	8. Minutes of February 7, 2022 - <i>Pending</i>		
35	, ,		
36	New Business:		
37	9. #2022-0163 / Lime Rock Park II, LLC / 497	Lime Rock Road / Special Permit – Land filling/	
38		rlay District (Section 401) / Map 4 / Lot 16 / DOR:	
39	02/22/2022 / Receive & Schedule Hearing	• • • • • • • • • • • • • • • • • • • •	
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Bill Reuckert (General Partner – Lime Rock Park II, LLC), Engineer Todd Ritchie (SLR Consulting), and Dicky Riegel (President and CEO of Lime Rock Park II, LLC) represented Lime Rock Park II, LLC for the special permit application.

Martin Whalen joined the meeting at 5:37 p.m.

Engineer Ritchie oriented the Commission with an aerial view of Lime Rock Park. He stated that the proposed location of the paddock B garages is outside of the FEMA 100-year and 500-year flood plain. He proposed 100 cubic yards of fill be placed within the FEMA 100-year flood plain to provide a transition from the existing elevation of the paddock area to the finished floor elevation of the proposed paddock B garages. To compensate for the fill within the floodplain, Engineer Ritchie proposed a 3,450 square foot compensatory storage area to the north of the proposed excavation area. He continued that the current concession stand is not within the 100-year flood plain. He confirmed that Tom Grimaldi (R.R. Hiltbrand Engineers and Surveyors) would review the Erosion and Sedimentation Control Measures for the proposed plan on behalf of the Planning & Zoning Commission. He also clarified that the paddock B garages are one-story structures with windows at the top of the garage bay doors for additional natural light.

Chairman Klemens inquired whether the volume of fill to be placed within the 500-year floodplain was accounted for within the proposed Floodplain Flood Storage Volume Compensation Area. Engineer Ritchie stated that the volume of fill to be placed within the 500-year flood plain had not been added to the proposed compensation area calculations, but that he would provide that information if desired by the Commission. Chairman Klemens asked for clarification regarding the proposed location of the Floodplain Flood Storage Volume Compensation Area. Engineer Ritchie explained that alternative placement within the green space north of the proposed site would be both a safety hazard to racers and a disturbance to a nearby mature tree and wetland area. Chairman Klemens inquired whether vegetation would be added to the compensation area. Engineer Ritchie stated that the compensation area would be maintained as grass to ensure sufficient compensatory storage volume.

Vice Chair Shyer asked about the restroom configuration for the concession building. Engineer Ritchie stated that the concession building would contain a restroom for employee use only. Secretary Whalen asked about the addition of public restrooms to accommodate the large amount of proposed seating at the concession stand. Mr. Riegel clarified that public restrooms are within the infield and adjacent to the concession stand. Secretary Whalen asked for clarification regarding the size of the septic system for the concession stand. Engineer Ritchie stated that the septic system would accommodate wastewater from both the employee bathroom and the concession kitchen (Peak Wastewater Volume:  $\cong$  1,000 gallons/day).

LUA Conroy stated that Commissioner Riva was unable to participate in the motion to set the public hearing due to internet connectivity issues. Chairman Klemens seated Alternate Schiffer for the vote.

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- Motion: To schedule a public hearing for special permit application #2022-0163 / Lime Rock Park II, LLC /
   497 Lime Rock Road / Special Permit Land filling/ grading/Excavating in the Flood Plain Overlay District
   (Section 401) / Map 4 / Lot 16 on March 7<sup>th</sup>, 2022 at 5:45 p.m. via Zoom.
  - Made by Cockerline, seconded by Schiffer
  - Vote 4-0-1 (Abstention: Martin Whalen).

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#### **Public Comment**

10. Public Comment – <u>Public comment is restricted to items that are neither on the agenda nor the subject of any Planning & Zoning application or action and are limited to three minutes per person.</u>

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There was no public comment.

#### 92 Other Business

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- 11. Report of minor site plan modifications:
  - Hotchkiss School 'Contemplative Garden'
  - Women's Support Services Office use (existing), handicap accessibility (parking and ramp)

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- LUA Conroy stated that she and Chairman Klemens identified two projects approved as minor site plans.
- 99 The first project was the creation of a 'Contemplative Garden' on the hillside overlooking Lake
  - Wonoskopomuc at the Hotchkiss School. Because the landscape project is outside of the Lake Protection
  - Overlay District (LPOD), she stated that the project constituted a minor site plan for the addition of
  - vegetation and walkways. The second project was a request for permission to install a handicap access
  - ramp and parking area for the Porter Street location of Women's Support Services.

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105 12. Draft Regulation Revision Overview

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- LUA Conroy reviewed the following general edits for consistency to the Zoning Regulations:
- Cover Page Date Corrections
- 2. Index-page corrections (to be finalized upon final draft of language)
- 3. Replace Salisbury "Conservation Commission" with "Inland Wetlands and Watercourses Commission."
- 4. Section 202 and 203 update to reference new maps
- 5. Consistency of terms "right of way" to "right-of-way"; "storm water" to "stormwater"; "run off" to runoff"; "non-conforming" to "nonconforming"; "single family" to "single-family"; "Fee Owned" to "fee-owned"; "owner occupied" to "owner-occupied"
  - 6. Eliminate references to "Non-profit" and "not-for-profit"
  - 7. Conflicting standards for uses (ex. 224.5 building coverage)
  - 8. Alphabetized terms and definitions
  - 9. Consistency of zoning district abbreviations

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The following is a summary of the proposed amendments to the Regulations within the Index, Article I-120 Introduction, Article II – Zones, Districts, Maps, and Use Requirements, and Article III – Lot and Building 121 122

Dimensional Requirements with Commission discussion.

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Proposed Amendments for the Index:

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1. Revision of reference to Section 212 from "Educational, Health, Religious, and Other Non-Profit Use" to "Institutional and Related Uses".

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2. The deletion of "Section 218: Non-Profit Organizations".

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3. Revision of the term "Non-Conforming" to "nonconforming" in headings for Sections 500-505.

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LUA Conroy stated that regulations within Sections 500-505 required an update to match the 2015 133 134 Statute revisions for nonconforming use.

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Proposed Amendment for *Article I – Introduction*:

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LUA Conroy presented the following revised "Authority and Purposes" introduction statement under Section 100:

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- "These regulations are adopted for the following purposes in accordance with the Connecticut General
- Statutes as amended: 142
- 143 To encourage the most appropriate use of land;
  - Conserve and stabilize the value of property;
  - Promote health, safety, and general welfare;
  - Protect and maintain the quality and quantity of surface and ground drinking water supplies;
  - Regulation and determine size and location of yards;
- 148 Provide adequate open spaces for light and air;
  - Secure safety fire, panic, flood, and other dangers;
- Prevent undue concentrations of population; 150
  - Lessen congestion in the streets; and
- 152 Facilitate adequate provisions for community facilities and utilities, such as transportation, water,
- sewage, schools, parks, open spaces, and other public requirements and for such other purposes as 153
  - specified in Chapter 124 of the Connecticut General Statutes.

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- 156 To carry out these purposes, these regulations designate, regulate, and restrict the location and use of
- buildings, structures, and land for agriculture, residences, commerce, trade, industry, and other purposes; 157
  - regulate and limit the height, number of stories and size of buildings and other structures hereafter
- erected or altered; regulate and determine size of yards and other open spaces; regulate and limit the 159

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density of populations; divide the Town into zoning districts for said purposes as seems best suited, and provide for the enforcement of such regulations.

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These regulations apply to all areas within the Town of Salisbury."

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Alternate Schiffer requested clarification on terminology differences between "promote safety" and "secure safety." Chairman Klemens stated that these statements should not be altered due to their sourcing from legislative documentation.

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Proposed Amendments for Article II – Zones, Districts, Maps, and Use Requirements:

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1. Establishment of consistency between the zoning map legend and the zoning map abbreviations (R-10, R-20, RR-1-V, RR-1, RR-3, MR, LA, RE, C-20, CG-20, and LI-1).

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- LUA Conroy stated that most zoning maps are appended to the regulations as a PDF document.
  - Commissioner Cockerline inquired of the location of the zoning maps for general public reference. LUA
    - Conroy stated that zoning maps are located on the Town of Salisbury website.

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2. Revision T of the heading for Section 202 from "Zoning Maps" to "Combined Zoning & Overlay District Maps."

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3. Merge Sections 202 and Sections 203 to encompass both the zoning and overlay district maps.

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4. Addition of the Tables of Uses within text of Section 205 – Tables of Uses Permitted According to Zone.

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5. Modification of the spelling of "Wonoscopomuc" to "Wonoskopomuc" within Section 206.3 – Single-Family Residential Zones – Mount Riga Zone (MR) and Lake Residential Zone (LA).

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Vice Chair Shyer recommended the Commission discuss the spelling of the lake name with the Lake Association to allow for consistency between groups.

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6. Removal of the following point from *Section 208.1 – Apartment on Single-Family Residential Lot* to align with legislative updates:

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"Access — The apartment shall have its own outside access to the parking area and shall be equipped with its own kitchen, bath, and utility services that conform to the list of minimum utility and installation requirements specified on the Zoning Application Form."

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7. Revision of Section 212.1a from "The minimum lot area shall be 1 acre" to "The minimum lot area shall be 10 acres."

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LUA Conroy stated that the 10-acre designation originated from her research on surrounding educational institutions with lot areas equal to or greater than 10 acres. Vice Chair Shyer and Alternate Schiffer questioned whether the 10-acre minimum was an appropriate lot area for all types of educational institutions. LUA Conroy cited information within Tables of Uses 205.2, which indicated that schools and colleges operated by a non-profit organization require a special permit within a C-20, CG-20, and LI-1 Zone. She also cited Table of Uses 205.1 which indicated that construction of a nursery school requires a special permit within residential zones (R-10, R-20, RR-1, RR-1V, RR-3, and MR). She recommended that the regulation be modified to specify a minimum acreage within residential and commercial zones. Chairman Klemens recommended that the Table of Uses 205.2 be amended to allow for a school to be built within a residential zone by special permit. The Commission agreed with Chairman Klemens recommendation on the Table of Uses 205.2 modification.

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- 8. Removal of Sections 212.1b/212.1c as follows:
- "b. Nursery school buildings shall be a setback minimum of 150 feet from the street right-of-way line.
- c. No play apparatus shall be permitted in the front or side yards."
- 9. Revision of Section 212.2 Fraternal Club or Lodge to read as follows:
- "A fraternal club or lodge as defined by the Internal Revenue Service may be permitted provided it does not involve the use of firearms or motorized vehicle-related recreational uses. The applicant shall provide a copy of the existing or proposed charter and bylaws, purposes and activities."

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10. Removal of Section 212.3b as follows:

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"Maximum building coverage shall be 15% of the lot area."

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LUA Conroy stated that this section of the regulations contradicts the underlying zoning regulation with a maximum building coverage of 10% of the lot area.

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11. Revision of the heading for Section 214.1 from "Commercial or Non-Profit Cross-Country Ski Area" to "Cross Country Ski Area."

228229230

LUA Conroy recommended Section 214.1 encompass all forms of outdoor recreation (e.g., cross-country skiing, golf courses, tennis or riding clubs, boarding camps). She proposed revising the heading of Section 214 from "Recreation and Related Uses" to "Outdoor Recreation and Related Uses."

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12. Revision of the title heading of Section 215 from "Short Term Event – Carnival, Fair, Circus Show, Athletic Meet, or Similar Event" to "Temporary Events."

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237 LUA Conroy presented the following definition of a temporary event:

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"Temporary Event: A temporary event is a gathering of forty (40) or more people occurring no more than four (4) times per year on a single property."

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Vice Chair Shyer recommended that the Commission speak to local organizations that hold temporary events to obtain additional insight on gathering limitations. Chairman Klemens questioned whether regulations should be placed on temporary gatherings in private residences. Commissioner Cockerline recommended regulating temporary events for commercial use. Chairman Klemens stated that a commercial and/or for-profit temporary event occurring in a residential zone should be regulated. Chairman Klemens also inquired whether tag sales should be regulated as temporary events. LUA Conroy cited State Statute with one tag sale per year permissible on a private residence. She recommended that commercially-based temporary events fall under the application of a temporary zoning permit with review and approval by the Commission.

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13. Removal of Section 218 – Non-Profit Organizations.

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14. Removal of the following line from Section 224.5 – Research Laboratories:

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"a. The maximum building coverage shall be no more than 10% of the total lot area."

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LUA Conroy supported regulations for outside storage and machinery rather than building coverage. Chairman Klemens and Commissioner Cockerline questioned the necessity of a section on research laboratories within the regulations.

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Chairman Klemens asked about zoning regulations for the commercial sale of cannabis. LUA Conroy stated that cannabis dispensaries are limited based on the population of a municipality (e.g., one dispensary per 25,000 people). Commissioner Riva expressed significant concern about the possibility of a cannabis dispensary in town. Alternate Schiffer inquired whether discussion of restrictions for cannabis dispensaries would be better suited for a Town Meeting. LUA Conroy stated that moratoriums could be placed on the establishment of a cannabis dispensary, but that a dispensary could not be banned in perpetuity. She recommended tabling the discussion of cannabis dispensary zoning regulations until a future date.

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15. Modification of the heading of Section 224.9 from "Educational, Institutional, and Related Uses" to "Institutional and Related Uses."

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LUA Conroy stated that the modification of this section heading aligns with the section headings within the Table of Uses 205.1.

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Proposed Amendments for Article III – Lot and Building Dimensional Requirements

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1. Removal of in-text references to the *Table of Dimensional Requirements for Residential Zones, Rural Enterprises, Commercial, and Industrial Zones* with the intention of table insertion.

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2. Removal of Section 301.1 (originally 301.2) as follows:

284 285 "Section 301.1: Minimum Lot Area in the R-10, R-20, C-20, CG-20, and LI-1 Zones: In these zones, the area of any water body, watercourse, or inland wetland as defined by the Salisbury Inland Wetlands and Watercourses Commission shall not be included in the calculation of the required minimum area of any lot."

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LUA Conroy stated that the Commission agreed to remove Section 301.1 per the January 31, 2022 meeting.

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3. Elimination of the following statement within *Section 301.2 – Exceptions to Minimum Lot Area in RR-1, RR-1-V, and LA Zones*:

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"In the LA zone subject to the same requirements and provided the lot has a minimum square of 90 feet, a lot for a single-family dwelling may be approved for a minimum lot area of 20,000 square feet."

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LUA Conroy stated that the Commission agreed to remove this statement per the October 4, 2021 meeting.

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4. Removal of Section 301.3 (originally 301.4) as follows:

301 302

"Exceptions to Minimum Lot Area in the LI-1 Zone: The minimum lot area for a lot with an accessory dwelling for use for the caretaker, proprietor, or lot wonder in the LI-1 zone shall be 50,000 square feet."

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LUA Conroy stated that the Commission agreed to remove this section per the January 31, 2022 meeting.

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5. Addition of the definition of a "buildable area" to the Appendix as taken from the introduction of Section 302.

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6. Revision of the introduction of Section 302 to read as follows:

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"Each lot shall contain at least one buildable area."

- LUA Conroy requested Commission consideration of the accuracy of the definition of the term "buildable area." She highlighted that Section 302.3 implies that setbacks are not included within a buildable area, with other sections of the regulations providing contradiction. She proposed that the definition reads that
- setback are not included within the buildable area due to the inability to build within a setback area.

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Commissioner Cockerline inquired of the location of septic fields in relation to setbacks and their inclusion within the buildable area. LUA Conroy stated that this interpretation would imply the regulation of septic systems as structures. She continued that a property owner cannot build a house on a septic system, meaning that a buildable area is the area in which structures are placed for the regulation of Zoning.

LUA Conroy inquired whether a proposed subdivision should include *all* buildable areas within their application. Chairman Klemens stated that all buildable areas should be included if a septic system is added to a subdivision. LUA Conroy inquired whether Zoning needed to be involved in the regulation of a septic system within a buildable area. Commissioner Cockerline suggested Zoning involvement for the installation of a septic system within a buildable area for a new construction. Chairman Klemens requested the following heading modification for Section 302:

"Minimum Buildable Area Requirements in RR-1, RR-1V, RR-3, MR, RE, and LA Zones for New Lots"

LUA Conroy suggested the addition to the title heading read, "for Lots Created after (designated date)."

LUA Conroy recommended tabling discussion of this point for a future meeting.

7. Revision to Section 301.1 as follows:

"Each lot in the RR-1, RR-1-V, RR-3, MR, RE, and LA zones shall contain at least one buildable area which shall be a minimum of 40,000 square feet."

Commissioner Cockerline asked about the origin of the 40,000 square feet minimum buildable area requirement. LUA Conroy stated that this amendment aligned with the revisions made to *Section 301.2 – Exceptions to Minimum Lot Area in RR-1, RR-1-V, and LA Zones*. Commissioner Cockerline and Secretary Whalen indicated that doubling the minimum lot requirement of a buildable area within these zones was excessive. LUA Conroy agreed to leave the minimum buildable area at 20,000 square feet.

8. Revision to Section 301.2 as follows:

"All buildings, structures, and septic systems shall be located within a buildable area except accessory buildings or structures according to Section 304.1, and wells which may be located outside of the buildable area, and as allowed under the following sections 302.3 and 302.4."

9. Revision to Section 301.3 as follows:

"For lots that legally existed prior to the effective date of this regulation (3.10.2010), as evidenced by the deed recorded in the office of the Town Clerk, the requirements of Sections 302.1 and 302.2 shall not apply to the expansion of existing buildings or structures."

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10. Revision to Section 302.4 as follows:

"For lots that legally existed prior to 3.10.2010, as evidenced by deed recorded in the office of the Town Clerk, new buildings, structures, or septic systems that cannot be placed in a buildable area may be constructed provided a Special Permit is obtained from the Commission.

In deciding on the Special Permit, the Commission must first find that:

- the building, structure, or septic system cannot be placed within the buildable area
  - that placement outside of the buildable area will result in significantly less grading and other disturbances to the natural environment; or
  - that placement outside of the buildable area preserve a scenic view or significant natural feature"

11. Revision to Section 303 as follows:

"Each lot shall be of a size and shape that contains a square meeting the minimum square side dimensions specified in the Tables of Dimensional Requirements with one side placed on the front yard setback line."

Chairman Klemens questioned the necessity for a regulation on Minimum Square Requirements. LUA Conroy stated that this minimum square requirement is helpful for the creation of regularly shaped lots. Chairman Klemens requested specification within the regulations that Section 303 is applicable to new lots rather than preexisting lots to prevent the creation of non-conformities. LUA Conroy stated that she would review the March 10, 2010 regulation amendments to gain greater clarity on the origin of the minimum square requirements and buildable area regulations.

12. Revision to the introductory statement to Section 304: Minimum Yard Setback Requirements as follows:

"All buildings and structures shall meet the minimum yard setback requirements specified in the Tables of Dimensional Requirements subject to the following standards and exceptions."

 Commissioner Cockerline requested clarification with regards to permissibility to build within a front yard. LUA Conroy explained the difference between a "front yard" and a "front yard setback." She stated that a "front yard" is created via the presence of the principal structure, with anything in front of the principal structure being classified as the front yard. She confirmed that an individual can build within their front yard as long as it is not within the setback area. She highlighted the allowance of exceptions to setback requirements for accessory buildings and structures within Section 304.1.

13. Addition of the definition of an "accessory storage building" to the Appendix Terms as taken from Section 304.2 – Exceptions to Yard Setback Requirement for Accessory Buildings.

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LUA Conroy presented the following definition of an accessory storage building:

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"A detached building not equipped with sanitary facilities or water services, nor otherwise designed or used for human habitation or housing of animals."

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14. Revision of Section 304.2 - Exceptions to Yard Setback Requirements for Accessory Buildings as follows:

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"a. An accessory storage building may be located within a side or rear yard setback provided it:

- 405
- Has a maximum footprint of 250 square feet

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Is a maximum of 15 feet in height

408 409 Is a minimum of five (5) feet from the side or rear property line in all zones on lots 40,000 square feet or less; or

410 411 Is a minimum of ten (10) feet from the side or rear property line in all zones on lots more than
 40,000 square feet;

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b. Subject to Site Plan approval, in the R-10, R-20, RE, C-20, and CG-20 zones, or on other residentially zoned lots of 40,000 square feet or less, an accessory building or structure may be located in a front yard setback provided:

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• the principal building is located in the front yard setback and

417 418 • the accessory building or structure is no closer to the front street line than any part of the principal building thereby promoting a street wall.

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c. A Seasonal Farm Stand in accordance with Section 211.1.

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Chairman Klemens stated that this regulation revision allows for greater flexibility to individuals who own smaller lots (e.g., less than one acre).

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Chairman Klemens proposed scheduling a special meeting to continue review of the regulation revisions. LUA Conroy proposed a special meeting date for March 8, 2022 at 5:30 p.m.

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13. Next Steps in Regulatory Rewrites

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Chairman Klemens shared the following next steps for regulation revisions:

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Outdoor Dining

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Chairman Klemens stated that this section needed to be completed by April 2022. LUA Conroy added that Outdoor Dining would be a new section added to the regulations and would require a public hearing.

- 435 Section 200
  - Section 800
  - Cannabis and On-Site Vaping

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438	On-Site Child Care
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440	Adjournment
441	Motion: To adjourn the meeting at 8:15 p.m.
442	Made by Shyer, seconded by Cockerline
443	Vote: 5-0-0
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445	Respectfully Submitted,
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447	Sara C. Woloszyn, Recording Secretary