SALISBURY PLANNING AND ZONING COMMISSION **REGULAR MEETING MINUTES**

APRIL 4, 2022, 6:30 PM

Remote Meeting by Live Internet Video Stream and Telephone

1	Members Present:	Staff Present:
2	Dr. Michael Klemens (Chairman)	Abby Conroy, Land Use Administrator (LUA)
3	Cathy Shyer (Vice Chair)	
4	Martin Whalen (Secretary)	Members Absent:
5	Bob Riva (Regular Member)	Debra Allee (Alternate)
6	Allen Cockerline (Regular Member)	,
7	Dr. Danella Schiffer (Alternate)	
8	,	
9	Brief Items and Announcements	
10	1. Call to Order/ Establish Quorum	
11	Chairman Klemens called the meeting to order at	6:29 p.m. with five regular members present
12	Chairman Klemens, Vice Chair Shyer, Commissioner Cockerline, Commissioner Riva, and Secretary	
13	Whalen, a quorum was established. Alternate Schiffer was also in attendance.	
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15	2. Approval of Agenda	
16	Motion: To approve the agenda as presented	
17	Made by Cockerline, seconded by Whalen	
18	Vote: 5-0-0	
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20	3. Minutes of December 13, 2021 - Pending	
21	4. Minutes of December 20, 2021	
22	5. Minutes of January 18, 2022 - Pending	
23	6. Minutes of January 31, 2022 – Pending	
24	7. Minutes of February 7, 2022 – Pending	
25	8. Minutes of February 22, 2022 – Pending	
26	9. Minutes of March 7, 2022 – Pending	
27	10. Minutes of March 8, 2022 – Pending	
28	11. Minutes of March 21, 2022 - Pending	
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30	Vice Chair Shyer and Alternate Schiffer offered th	e following amendments to the December 20, 2021
31	minutes:	
32	Line 138: Revision of "Assuming we to preserve"	" to "Assuming we wish to preserve"
33	Line 177: Revision of "ongoing training by commis	ssioners" to "ongoing training of commissioners."
34	Line 183: Revision of "be able meet" to "be able t	o meet."
35	Line 193: Revision of "Increase resident demands	to services" to "increase resident demands for
36	services."	
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38	Motion: To approve the minutes of December 20	, 2021 as amended
39	Made by Schiffer, seconded by Riva	
40	Vote: 5-0-0	

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New Business:

12. #2022-0166/ Primoff (Arthur Howland & Associates)/ 105 Interlaken Road/ Site Plan – Demolish and Build a New Single-Family Residence and Associated Site Improvements in the Lake Protection Overlay District (Section 404)/ Map 38/ Lot 11/ DOR: 03/21/2022/ Reception and Possible Consideration

Jim McTigue (Senior Project Manager - Arthur Howland and Associates) represented the owners of 105 Interlaken Road for the site plan application. Mr. McTigue proposed the demolition of the existing principal structure and detached garage. He proposed a new principal structure that would utilize Town water and sewer. He continued that the lot contains 39, 393 square feet within the Lake Protection Overlay District (LPOD), with a proposed total impervious surface coverage of less than 10% within the LPOD (3,845.3 square feet).

Alternate Schiffer inquired about the square footage of the proposed principal residence. Mr. McTigue responded that the proposed principal residence is 5,500 square feet and would result in building coverage of 3.8% within the Lake Residential Zone (LA Zone). Chairman Klemens inquired of the total driveway area within the LPOD. Mr. McTigue identified two small areas of the driveway abutting the principal residence on the site plan within the LPOD but did not present area calculations.

Chairman Klemens also requested additional information on the proposed permeable patio shown on the site plan. Mr. McTigue stated that the permeable patio serves as one aspect of the stormwater management plan of the property. He described the stormwater management plan for the principal residence as the presence of leaders connected to level spreaders. He continued that the motor court area would have a stormwater collection system that leads to a detention system behind the principal residence. The proposed detention system is designed for a 100-year storm. Chairman Klemens questioned the permeability of the proposed walkway and patio. Mr. McTigue presented the details of the patio as follows: a base layer of non-woven filter fabric followed by eight inches of stone subbase, four inches of stone base, two inches of aggregate pea stone bedding, patio stones, and a layer of ¼ inch crushed granite chips. He believed that the patio would perform as a permeable surface.

LUA Conroy requested additional information about the proposed deck changing area on the site plan. Mr. McTigue stated that the proposed deck changing area would serve as an accessory structure on the property. LUA Conroy clarified that the regulations allow for construction of accessory *storage* structures with a reduced setback. She added that the proposed deck changing area is a structure but would not meet the definition of a *storage* building.

Vice Chair Shyer asked why the fireplace from the original principal structure on the property would be maintained. Mr. McTigue stated that the property owners desired to keep the fireplace as an outdoor feature with no intention of building another accessory structure around the fireplace.

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Chairman Klemens requested that Tom Grimaldi (R.R. Hiltbrand Engineers and Surveyors) review the proposed site plan to ensure adequate permeability of the walkway, patio, deck changing area, and existing deck near the waterfront. LUA Conroy confirmed that she would send the site plan to Engineer Grimaldi for review in advance of the April 18th, 2022 meeting.

Public Hearing – 6:45 p.m.

13. #2022-0160/ Cassidy & Teti/ 9 Academy Street/Special Permit – Change of Use to Hotel (Section 205.2) and Use Rendering a Lot More than 30% Impervious in the Aquifer Protection Area (Section 403.4c)/ Map 54/ Lot 74/ DOR: 02/07/2022/ Continuation of Open Hearing and Possible Consideration

 Aiden Cassidy (Property Owner/Applicant) and Hanna Przada (Principal Architect – Lyons Plain Architecture and Design) represented the special permit application. Ms. Przada opened the presentation with a review of Engineer Grimaldi's recommendations for the design plan. Comments from Engineer Grimaldi were as follows:

1. Provide an Existing Conditions Plan to include the existing topography, existing drainage structures/piping within Town road, existing fences, and existing grades at the southerly edge of the Town road along the parcel frontage, etc.

2. Provide a Demolition Plan which clearly defines any existing site features, such as fences, guiderails, and/or portion (s) of the existing structure to be removed. Include a temporary dumpster location.

3. Provide a detailed site-specific construction sequence/staging plan to include a construction staging area.

4. Currently, from the subject property, there is erosion and sedimentation/pea stone deposition onto the abutting property located to the east. In an effort to intercept and keep the run-off on the subject property, we recommend installing a water quality swale with an underdrain along the easterly property line and connecting the underdrain directly to the existing catch basin within Academy Street. Provide a cross-section detail of the water quality swale/underdrain.

Based on this comment, the original parking layout would allow for this best management practice to be implemented versus the revised layout, which would not, due to the close proximity of the easterly property line. The Applicant may decide to relocate the existing curb cut to the east 5-6 feet to accommodate the original parking lot layout. We recommend that the surface located around the proposed parking area to be grass not pea stone due to potential migration of the pea stone into the water quality swale.

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5. Recommend an access manhole for the underground storm drainage system for maintenance. 120 Provide an Operation and Maintenance Plan for this system. 121 122 123 6. Recommend a small high-level overflow pipe (4-6 inch PVC SDR35) from the proposed underground 124 storm drainage system to the existing catch basin within Academy Street. This pipe may discharge 125 into the water quality swale if grades prohibit connection directly to the Town drainage system. 126 127 7. We take no exception with the Storm Drainage Analysis. The Design Engineer was conservative in 128 their analysis utilizing the potential exfiltration rate as a Factor of Safety. 129 130 8. Recommend relocating the proposed easterly walkway closer to the building to allow installation of 131 the water quality swale/underdrain. 132 133 9. Provide a detail of the pervious walkway. 134 10. Provide a cross-section detail of pervious parking. 135 136 137 11. Provide a Maintenance Plan for the pervious parking treatment. 138 12. Provide a fifteen feet minimum paved apron from the existing edge of road into the property. 139 Provide a pavement cross-section detail. 140 141 13. Provide construction fencing along the easterly and westerly property lines so as to not encroach 142 143 onto the abutting properties. 144 14. Per the DEP 2002 E&S Guidelines, provide a site-specific project description and narrative to include 145 but not limited to project goals, seeding, stabilization, best management practices, and 146 maintenance. 147 148 15. Provide on the plan set, the responsible party for the maintenance of the Erosion and Sedimentation 149 Control measures with a 24-hr. Emergency Contact telephone number. 150 151 16. The Design Engineer shall provide an Erosion and Sedimentation Control Bond Estimate to include 152 maintenance of the ESCMs. The Bond Estimate will be reviewed and the final bond amount set by 153 the Consulting Town Engineer. 154 155 156 17. The Design Engineer shall provide an Encroachment Bond Estimate for work to be completed within

the Town of Salisbury Right of Way. The Bond Estimate will be reviewed and the final bond amount

set by the Consulting Town Engineer.

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18. The revised plans, to include Construction Drawings, shall be submitted for review and approval by the Consulting Town Engineer.

Mr. Cassidy proceeded to review the engineer's responses to Engineer Grimaldi's recommendations. He stated that the installation of a water quality swale on the eastern edge of the property would encroach on the vehicle turnaround space within the parking area. He stated that the application is being amended to reflect removal of the existing pea stone and recoat the existing asphalt to eliminate pea stone migration into the abutting property. He added that his civil engineer was confident that the recoated asphalt would result in a sheet flow of stormwater into the catch basin within Academy Street.

Mr. Cassidy explained that the proposed Stormwater Management Plan includes a CULTEC system to address roof runoff and recoating the asphalt in the parking area to sheet flow stormwater runoff into the Academy Street catch basin. He clarified that the CULTEC system contains inspection ports for regular cleaning and maintenance which would eliminate the need for a manhole. He stated that a maintenance schedule for the CULTEC system has been provided to the Commission.

Alternate Schiffer stated that she did not believe the proposed project qualified as a hotel due the absence of hotel staff on the premises at all times (24-hours). LUA Conroy presented the definition of a hotel from the Salisbury Zoning Regulations:

A building providing lodging for persons, with or without meals and intended primarily for the accommodation of transients and so designed that normal access and egress are controlled from a central point.

Because the building is located within the C-20 zone, Chairman Klemens stated that proposed project would be best suited to be classified as a hotel. He added that the project would not qualify as an Airbnb or Bed and Breakfast due to the property owner living on a separate property. Vice Chair Shyer agreed that the proposed project does meet the definition for a hotel, as well as restated the property owner's commitment to have 24-hour availability for guest needs.

Chairman Klemens opened the meeting to public comment at 7:18 p.m.

Peggy Rice (Lakeville Luxury Rentals) stated that the stormwater drainage pattern at 9 Academy Street drops at a 10% grade in the rear portion of the lot. She continued that currently the stormwater runs off the steep grade frequently washing out the parking area onto her rental property at 14 Library Street. She expressed an interest in obtaining more information on the proposed drainage plans at 9 Academy Street from the applicant's engineer. Ms. Rice stated that she sent photographs to LUA Conroy demonstrating the current drainage pattern from 9 Academy Street onto her property at 14 Library Street. Chairman Klemens requested that the photographs be included in the public record. The

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photographs portrayed both the pea stone migration and the steepness of the grade from the parking lot on 9 Academy Street over to her adjacent lot on the eastern side of the property line. Chairman Klemens stated that the photographs would be sent to Engineer Grimaldi for review.

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Chairman Klemens stated that the modified plans addressing the comments provided by Engineer Grimaldi would need to be submitted including a response in writing for a second review prior to final consideration of the special permit. He continued that a written extension is required to continue the hearing for the special permit. LUA Conroy stated that the public hearing would continue on April 18th, 2022 if the applicant is open to providing an extension. Mr. Cassidy stated that he would file an extension with the Land Use Office to continue the public hearing.

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- **Motion:** To continue the public hearing for Special Permit Application #2022-0160/ Cassidy & Teti/ 9
 Academy Street/Special Permit Change of Use to Hotel (Section 205.2) and Use Rendering a Lot More
- than 30% Impervious in the Aquifer Protection Area (Section 403.4c)/ Map 54/ Lot 74 on April 18th,
- 213 2022 at 6:45 p.m. via Zoom.
- 214 Made by Cockerline, seconded by Riva
- 215 Vote: 5-0-0

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217 **Public Comment**

14. Public Comment – <u>Public Comment is restricted to items that are neither on the agenda nor the subject of any pending Planning and Zoning application or action and are limited to three minutes per person.</u>

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Chairman Klemens opened the meeting for public comment at 7:28 p.m. There was no public comment.

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New Business – Continued

15. #2022 – 0167/ Floridis and Kashmer/ 87 Beaver Dam Road/ Special Permit – Renovate an Existing Accessory Building to Contain an Apartment on a Single-Family Residential Lot (Section 208)/ Map 23/Lot 54/DOR: 03/21/2022/ Reception and Schedule Public Hearing 05/02/2022

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Anthony O'Niel (O'Niel and Associates Inc.) represented Theodore Floridis and Allegra Kashmer for the special permit application. He stated that the applicant desires for the pool house renovation to be in full compliance with the Zoning Regulations. LUA Conroy confirmed that the special permit application was complete and contained all necessary documentation. She displayed correspondence between herself and Mr. Floridis regarding requirements for the special permit application. The correspondence read as follows:

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We are proposing to upgrade and renovate an existing pool house building, which had an existing full bathroom, partial kitchen, and living area approved and constructed in 1991, long prior to my purchase

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of the property in 2014. This building sits nearly one hundred (100) yards from the main dwelling residence. This pool house building (adjacent to the tennis court) is approximately 320 sq ft and has an existing Torrington Area Health-approved large septic tank dating back to an early 1991 installation. Water and electric are supplied from the main house, however each year the water is blown out and turned off completely in November through April to avoid freezing pipes in the pool house.

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The pool house building has a cedar shingle roof, is wood clad, and is constructed and painted to match the main dwelling residence 100 yards to the North. The pool house is a seasonal use building, solely owner-used, roughly four (4) to six (6) months of the year. The pool house building, given its distance from the main dwelling, will serve as a kitchen, full bathroom, changing area, storage, and resting area primarily during pool and tennis season. It is not meant nor will it be used as a "dwelling." Bringing food, drinks, and other basic supplies for family – back and forth from the main dwelling 100 yards away – is very cumbersome and difficult and we hope the renovated pool house will remedy that.

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There were no questions or comments from the Commission on this application.

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- *Motion:* To schedule a public hearing for Special Permit Application #2022 0167/ Floridis and Kashmer/ 87 Beaver Dam Road/ Special Permit Renovate an Existing Accessory Building to Contain an Apartment on a Single-Family Residential Lot (Section 208)/ Map 23/Lot 54 on April 18th, 2022 at 6:45 p.m. via Zoom.
- 259 Made by Cockerline, seconded by Shyer
- 260 Vote: 5-0-0

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16. #2022 – 0168/ McGrath (Hoyt)/ 143 Housatonic River Road/ Special Permit – To Construct a New Detached Apartment on a Single-Family Residential Lot (Section 208)/ Map 16/ Lot 1/ DOR: 03/21/2022/ Reception and Schedule Hearing 05/02/2022

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Brit Hoyt (Applicant and daughter of property owner) represented the special permit application. LUA Conroy displayed the following written statement from Mrs. Hoyt for the special permit application:

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We would like to propose the building of a guest house on Northwood Farm located at 143 Housatonic River Road in Salisbury. The proposed structure would not exceed 2,000 sq ft as stipulated in the deed; the main house is 3,228 sq ft. It will be a barn-style house in keeping with existing outbuildings on this 143-acre piece of land. The guest house will be occupied by the owner's family – daughter Brit Hoyt, husband Peter, and grandsons Henry and Sam. The Hoyt Family will be assuming responsibility for the management of the farm operations as Mrs. McGrath (widowed in 2018) will be maintaining her residence indefinitely, turning 80 years old in July. We fully intend to uphold and observe all conservation and preservation plans in place.

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LUA Conroy stated that the proposed project is a new construction rather than the conversion of a preexisting structure. She stated that the applicant began their review with the Inland Wetlands and Watercourses Commission in the previous week.

Chairman Klemens requested identification of the wetland area location on the property. LUA Conroy identified a small stream that runs through the property and enters into the Housatonic River. Alternate Schiffer stated that the proposed plan portrays the construction of two structures; one 3-bedroom house and one garage. LUA Conroy stated that applicants seek to build an accessory dwelling and also receive a zoning permit for construction of a garage if desired. She stated that garage space is not included in the calculations for determining the ratio of square footage between the accessory dwelling and the principal residence.

Due to the property's location within the RR-3 zone, Chairman Klemens stated that the applicants have the option to create a subdivision on a three-acre section of the property. He asked the Commission and the applicants whether the creation of a subdivision would be an appropriate course of action. Alternate Schiffer did not believe a subdivision was necessary for this case. Mr. Hoyt stated that the property was deeded in a manner to prevent the creation of subdivisions.

 Chairman Klemens asked whether any portion of the property was under agricultural easement. Mrs. Hoyt stated that she is in communication with the Connecticut Department of Agriculture to ensure that the property remains as deeded. Due to this correspondence, Commissioner Cockerline stated that a portion of the property must be under an agricultural easement. He continued that, per the Connecticut Department of Agriculture, 5% of the property can be developed for agricultural buildings and uses. He requested identification of the holder and location of the agricultural easement on the property prior to the public hearing.

 Motion: To schedule a public hearing for Special Permit Application #2022 – 0168/ McGrath (Hoyt)/143 Housatonic River Road/ Special Permit - To Construct a New Detached Apartment on a Single-Family Residential Lot (Section 208)/ Map 16/ Lot 1 on April 18th, 2022 at 6:45 p.m.

Made by Cockerline, seconded by Shyer

308 Vote: 5-0-0

17. #2022-169/ American School for the Deaf (Allied Engineering)/ 410 Twin Lakes Road/ Site Plan Modification – To Construct Two New Cabins, Two New Athletic Fields, Vegetative Shoreline Buffer, and Stormwater Improvements in the Lake Protection Overlay District (Section 404)/Map 64/ Lot 8/ Reception and Possible Consideration

George Johannesen (Principal Engineer – Allied Engineering Associates Inc.) represented the American School for the Deaf for the proposed site plan modification at Camp Isola Bella on Twin Lakes Road.

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Chairman Klemens stated that he and LUA Conroy held a pre-application meeting with Mr. Johannesen regarding the site plan modification.

Mr. Johannesen opened the presentation the proposed site plan to construct two new cabins and two new athletic fields at Camp Isola Bella on Twin Lakes Road. He stated that the proposed construction would allow for an additional 24 deaf children to have the opportunity to attend summer camp through the American School for the Deaf. He stated that the existing property is classified as a non-conforming entity per Zoning regulations (e.g., the camp land area is less than 100 acres). Per the preapplication meeting, it was determined that as long as proposed site plan modification has a beneficial effect on the lake environment, the site plan would be considered by the Commission.

Through the creation of a topographical survey of the island, Allied Engineer Associates Inc. determined a total island area of 27 acres with the water's edge serving as the property line. Mr. Johannesen identified the location of the two proposed cabins (490 square feet each) and athletic fields (7,260 square feet each). The proposed project would increase the total impervious surface area by 15,500 square feet (7.4% of total impervious surface coverage within the LPOD). He stated that the regulations do not require the addition of gravel driveways or parking areas to the total impervious surface coverage calculations, but that Allied Engineering Associates Inc added these areas to their total impervious surface coverage calculations.

To compensate for the increase in impervious surface coverage on the property, Mr. Johannesen proposed the creation of a vegetative buffer along sections of the existing gravel entrance road that are within 25 feet of the water's edge. Allied Engineering Associated Inc. considered moving the roadway further inland. Upon consideration, the presence of electrical structures and the required removal of 70-80 trees made it preferable to keep the existing roadway location with the addition of a vegetative buffer.

For the property's stormwater management plan, Mr. Johannesen identified the location of an expanded stormwater quality swale (895-gallon capacity) on the uphill slope adjacent to the existing gravel driveway. He continued that the swale would be planted with native plants that would absorb from the stormwater to prevent algae blooms within the lake. He also identified the presence of a swale within the proposed location of the northern athletic field. Runoff from the proposed southern athletic field would be funneled into the expanded stormwater quality swale. He added that the meadow area on the western side of the property is located over the existing septic field, eliminating that area for consideration of the location of proposed athletic fields.

Mr. Johannesen also requested a waiver for the requirement for an A2 survey for the application due to the water's edge serving as the property line.

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Chairman Klemens asked LUA Conroy whether the site plan modification needed to go to the Inland Wetlands and Watercourses Commission (IWWC) for review. LUA Conroy stated that the vegetative buffer and proposed expansion of the stormwater quality swale along the gravel roadway would need to be reviewed by the IWWC.

Commissioner Cockerline clarified that the proposed athletic "fields" were actually paved athletic courts, resulting in the increase in total impervious surface coverage on the property. Chairman Klemens asked about invasive plant removal with the creation of the vegetative buffer. Mr. Johannesen stated that the process of planting the vegetative buffer along the roadside and the expansion of the stormwater quality swale will include the removal of any invasive species.

Alternate Schiffer questioned how the addition of cabins to the island improves the quality of the lake ecosystem. Mr. Johannesen stated that the addition of the vegetative buffer along the roadside and the expansion of the stormwater quality swale serves as beneficial additions to the lake ecosystem. He continued that the vegetative buffer will be comprised of entirely native wetland plantings. Chairman Klemens asked for the width of the proposed vegetative buffer at its narrowest and widest points. Mr. Johannesen stated that the vegetative buffer would be 17-18 feet at its narrowest points and 25 feet at its widest points. Vice Chair Shyer asked for the timeline of the completion the vegetative buffer. Mr. Johannesen stated that the planting would occur during the late summer months of the present year.

Vice Chair Shyer also asked about the surface of the proposed athletic courts. Mr. Johannesen stated that the courts would be an impervious asphalt surface. Chairman Klemens asked if there would be any lighting added to the courts. Mr. Johannesen stated that there were no plans to have lighting for the courts. Secretary Whalen asked if the proposed courts would be level upon completion. Mr. Johannesen identified the presence of a one 1-foot contour line on the site plan to indicate the presence of a slight slope on the southern edge of the courts.

Chairman Klemens stated that the discussion of the proposed site plan modification would continue at the April 18th, 2022 Commission meeting.

Other Business

18. #2021-0147/ Red Mountain Properties, LLC (Higgins)/ 14 Red Mountain Road/ 4-Lot Subdivision/ Map 3/ Lot 5-2/ DOR 09/20/2021/ Request for Waiver and Modification

Adam Higgins (Applicant) and John Higgins (father of applicant) represented the request for a waiver and modification at 14 Red Mountain Road for a four-lot subdivision. Adam Higgins identified the location of a proposed driveway from Lot 2 on the site plan of 14 Red Mountain Road. He stated that proposed driveway would cut through a wetland area if completed. The buyer of Lot 2 stated that they would prefer utilizing the existing driveway to Lot 3 and Lot 4 rather than proceed with construction of a new driveway. Adam Higgins stated that the waiver would allow for more than two houses to utilize

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Remote Meeting by Live Internet Video Stream and Telephone the existing driveway on the subdivision. Chairman Klemens summarized the following two 396 justifications for the waiver: 397

- 1. Elimination of a second crossing over a wetland area 398
- 399 2. Avoidance of a significant land disturbance

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- 401 Adam Higgins asked whether a new mylar survey would be required for the waiver if the lot is sold.
- LUA Conroy stated that the submission of a mylar survey is required to avoid conflict with other 402 403
 - applicants looking to obtain a similar waiver in the future.

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- Motion: To approve a waiver of the Salisbury Subdivision Regulations to allow for three houses to 405 share one driveway with the benefit of eliminating a large area of land disturbance and avoidance of a 406 407 wetland crossing.
- 408 Made by Cockerline, seconded by Riva
- 409 Vote: 5-0-0

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- 411 Adjournment
- 412 Motion: To adjourn the meeting at 8:26 p.m.
- Made by Cockerline, seconded by Shyer 413
- Vote: 5-0-0 414

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416 Respectfully Submitted,

- 418 Abby Conroy
- 419 Land Use Administrator